INDEPENDENT AUDITORS' REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

**JUNE 30, 2009** 

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# CITY OFFICIALS

<u>NAME</u>	TITLE	TERM EXPIRES
Mary Vander Woude	Mayor	December 31, 2011
Jim Delperdang Sharlene Eckard Sue Larsen Jim Hentges Jerry Robinson	Council Member Council Member, Mayor Pro-Tem Council Member Council Member Council Member	December 31, 2011 December 31, 2009 December 31, 2009 December 31, 2011 December 31, 2009
Dennis Daly	City Administrator / Clerk	December 31, 2009
Michael Chozen	City Attorney	December 31, 2009

# WINTHER, STAVE & Co., LLP Certified Public Accountants

1316 West 18th Street P.O. Box 175 Spencer, Iowa 51301-0175 Phone 712-262-3117 FAX 712-262-3159 1004 21st Street #4 P.O. Box 187 Milford, Iowa 51351 Phone 712-338-2488 FAX 712-338-2510

### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council City of Okoboji Okoboji, Iowa

We have audited the accompanying financial statements of the governmental activities, the business type activities, and each major fund of the primary government of the City of Okoboji, lowa, as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards, and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, and each major fund of the City of Okoboji as of June 30, 2009 and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2009 on our consideration of the City of Okoboji's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that

testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

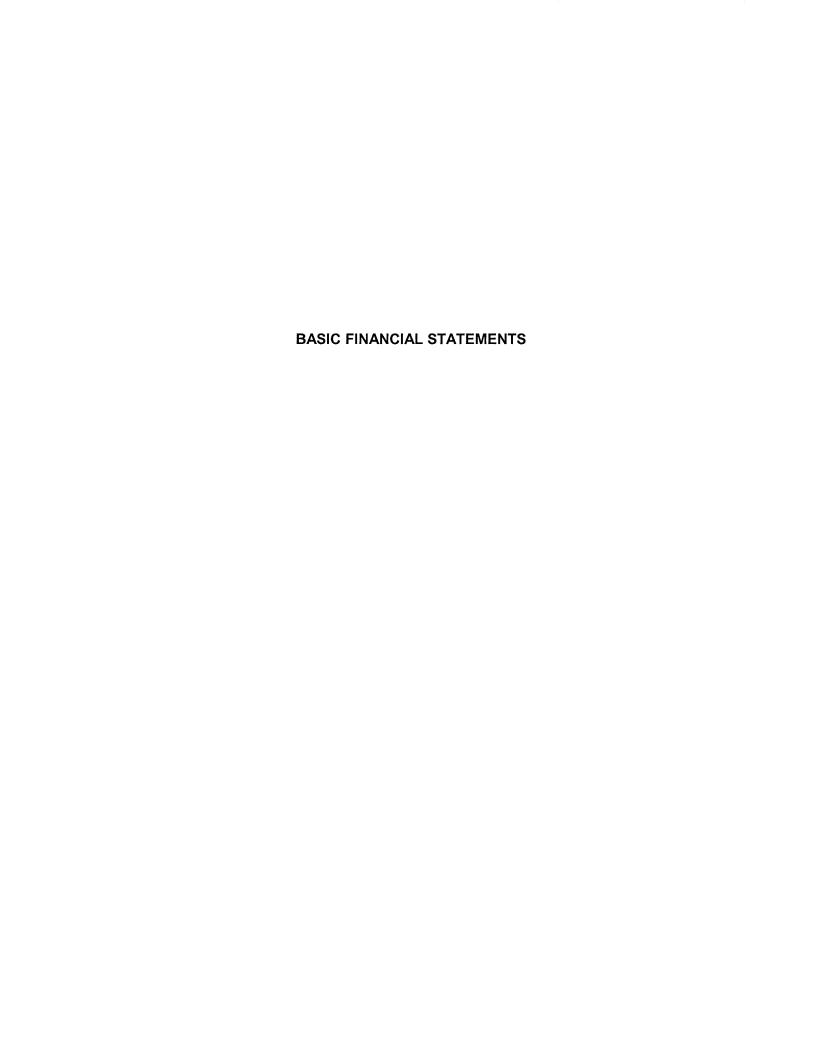
Budgetary comparison information on pages 17 through 19 is not a required part of the basic financial statements, but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

The City has not presented management's discussion and analysis which introduces the basic financial statements by presenting certain financial information as well as management's analytical insight on that information that the Government Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements of the City's primary government. The financial statements for each of the five years ended June 30, 2005 (not presented herein) were previously audited, in accordance with the standards referred to in the second paragraph of this report, by other auditors who expressed unqualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2008 (which are not presented herein) and expressed unqualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. Other supplementary information included in Schedules 1 through 3 is presented for the purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Winther How & LL

September 30, 2009



## CITY OF OKOBOJI STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS AS OF AND FOR THE YEAR ENDED JUNE 30, 2009

								· · · · · · · · · · · · · · · · · · ·
	Program Receipts						ots	
					Operating Grants,		Capital Grants,	
			Ch	arges for	Contr	ibutions, and	Contrib	utions, and
	Dis	<u>sbursements</u>	<u>S</u>	Service	Restr	icted Interest	Restric	ted Interest
FUNCTIONS/PROGRAMS:								
Governmental activities:								
Public safety	\$	315,060	\$	-	\$	-	\$	-
Public works		237,557		11,692		68,035		-
Culture and recreation		23,696		-		-		_
Community and economic development.		192,160		-		-		-
General government		343,442		-		_		-
Debt service		672,055		-		4,500		-
Capital projects		653,629						-
Total governmental activities		2,437,599		11,692		72,535		_
Business-type activities:								
Water		1,361,118	;	357,970		_		-
Total business-type activities		1,361,118		357,970		-		-
TOTAL	\$	3,798,717	\$ :	369,662	\$	72,535	\$	_

### General Receipts:

Property and other City tax levied for:
General purposes
Tax increment financing collections
Debt service
Local option sales tax
Hotel/motel tax
Unrestricted interest on investments
Capital loan note proceeds
Miscellaneous
Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets - beginning of year

Cash basis net assets - end of year

Cash basis net assets

Restricted:

Streets

Urban renewal purposes

Debt service

Capital projects

Unrestricted

Total cash basis net assets

١	Net (Disbursen Ca:		s) Receipts a Basis Net Ass		Changes in
			. ,		
G	overnmental	Вι	ısiness-type		
	<u>Activities</u>		<u>Activities</u>		<u>Total</u>
\$	(315,060)	\$	_	\$	(315,060)
Ψ	(157,830)	Ψ	_	Ψ	(157,830)
	(23,696)		_		(23,696)
	(192,160)		-		(192,160)
	(343,442)		_		(343,442)
	(667,555)		-		(667,555)
	(653,629)				(653,629)
	(2,353,372)				(2,353,372)
			(1,003,148)		(1,003,148)
	-		(1,003,148)		(1,003,148)
	(2,353,372)		(1,003,148)		(3,356,520)
	586,811		-		586,811
	546,769		-		546,769
	346,804		-		346,804
	159,939		-		159,939
	224,468		- 0.404		224,468
	11,201		2,181		13,382
	1,500,000 56,467		1,082,195 3,054		2,582,195 59,521
	3,000		(3,000)		38,321
	3,435,459		1,084,430		4,519,889
	1,082,087		81,282		1,163,369
	1,358,234		67,513		1,425,747
\$	2,440,321	\$	148,795	\$	2,589,116
\$	116,234	\$	-	\$	116,234
	584,597		-		584,597
	702		7,093		7,795
	1,478,308		-		1,478,308
-	260,480		141,702		402,182
\$	2,440,321	\$_	148,795	\$	2,589,116

# CITY OF OKOBOJI STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2009

		Special Revenue		
		Road Use	Urban Renewal	Debt
	General	Tax	Tax Increment	Service
RECEIPTS:				
Property tax	\$ 564,545	\$ -	\$ -	\$ 343,779
Tax increment financing	-	_	546,769	-
Other city tax	406,673	_	-	3,025
Licenses and permits	15,705	-	-	-
Use of money and property	11,201	_	_	_
Intergovernmental	- 11,201	68,035	_	_
Charges for service	11,692	-	_	_
Miscellaneous	40,762	_	_	4,500
TOTAL RECEIPTS	1,050,578	68,035	546,769	351,304
TOTAL REGENT TO	1,000,070		<del></del>	331,304
DISBURSEMENTS:				
Operating:				
Public safety	315,060	_	_	_
Public works	160,263	77,294	_	
Culture and recreation	23,696	77,204	_	_
Community and economic development	192,160	_	<del>-</del>	-
General government	343,442	_	_	-
Debt service	545,442	_	310,359	361,696
Capital projects	_	_	310,339	301,090
TOTAL DISBURSEMENTS	1,034,621	77,294	310,359	361,696
TOTAL DISBONSLIVILINTS	1,034,021	11,294	310,339	301,090
EXCESS (DEFICIENCY) OF RECEIPTS				
OVER (UNDER) DISBURSEMENTS	15,957	(9,259)	236,410	(10,392)
OVER (ONDER) DIODOROEMENTO	10,007	(3,200)	250,410	(10,332)
OTHER FINANCING SOURCES:				
Capital loan note proceeds	_	_	_	_
Operating transfers in	3,000	_	_	_
TOTAL OTHER FINANCING SOURCES	3,000		_	_
TOTAL OTTILITY INVITABILITY GOOD TO LO				
NET CHANGES IN CASH BALANCES	18,957	(9,259)	236,410	(10,392)
THE TOTAL OF THE STATE OF THE S	10,007	(0,200)	200,410	(10,002)
CASH BALANCES - BEGINNING OF YEAR	241,523	125,493	348,187	11,094
ONOTION DISCUSSION DEGINATION OF TEXAS	271,020	120,400	370, 107	11,034
CASH BALANCES - END OF YEAR	\$ 260,480	\$ 116,234	\$ 584,597	\$ 702
	<u> </u>		Ψ σσ τ,σσ τ	Ψ / 02
CASH BASIS FUND BALANCES:				
Reserved for debt service	\$ -	\$ -	\$ -	\$ 702
Unreserved:	Ψ	Ψ -	Ψ -	Ψ /02
General fund	260,480			
Special revenue funds	200,400	- 116,234	584,597	-
Capital projects funds	-	110,234	304,337	-
Capital projects funds				_
TOTAL CASH BASIS FUND BALANCES	\$ 260,480	\$ 116 22 <i>1</i>	\$ 501507	¢ 700
TOTAL CASH BASIS FUND BALANCES	\$ 260,480	<u>\$ 116,234</u>	\$ 584,597	<u>\$ 702</u>

Capital <u>Projects</u>	<u> </u>	-	<u> Total</u>
\$	_	\$	908,324
•	_		546,769
	_		409,698
	_		15,705
	_		11,201
	_		68,035
	_		11,692
	_		45,262
	_	2,0	016,686
	_	;	315,060
	-	:	237,557
	-		23,696
	-		192,160
	-	;	343,442
	-		372,055
653,62			353,629
653,62	<u> 29</u>	2,4	437,599
(653,62	29)	(	420,913 <u>)</u>
1,500,00	00	1,	500,000
			3,000
1,500,00	00	1,5	503,000
846,37	71	1,(	082,087
631,93	37_	1,3	358,234
\$1,478,30	<u>8</u>	\$ 2,4	140,321
\$	-	\$	702
	_	2	260,480
	_		700,831
1,478,30	08_		178,308
\$1,478,30	8	\$ 2,4	140,321

# CITY OF OKOBOJI STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUND AS OF AND FOR THE YEAR ENDED JUNE 30, 2009

OPERATING RECEIPTS:	<u>Water</u>
Charges for service	\$ 357,970
Miscellaneous	3,054
TOTAL OPERATING RECEIPTS	361,024
DISBURSEMENTS:	
Business-type activities	292,466
TOTAL OPERATING DISBURSEMENTS	292,466
EXCESS OF OPERATING RECEIPTS OVER	
OPERATING DISBURSEMENTS	68,558_
NON-OPERATING RECEIPTS (DISBURSEMENTS):	
Interest on investments	2,181
Revenue capital loan note proceeds	1,082,195
Debt service	(83,094)
Capital projects	(985,558)
NET NON-OPERATING RECEIPTS (DISBURSEMENTS)	15,724
EXCESS OF RECEIPTS OVER DISBURSEMENTS	84,282
OTHER FINANCING USES:	
Operating transfers out	(3,000)
	(0,000)
NET CHANGE IN CASH BALANCE	81,282
CACLUDAL ANCE DECIMINAD OF VEAD	
CASH BALANCE - BEGINNING OF YEAR	67,513
CASH BALANCE - END OF YEAR	\$ 148,795
	<u> </u>
CASH BASIS FUND BALANCE:	
Reserved for debt service	\$ 7,093
Unreserved	141,702
TOTAL CASH BASIS FUND BALANCE	\$ 148,795
	<del>+ 170,700</del>

# CITY OF OKOBOJI NOTES TO FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2009

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Okoboji is a political subdivision of the State of Iowa located in Dickinson County. It was first incorporated in 1922 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development, and general government services. The City also provides water utility services for its citizens.

### A. Reporting Entity

For financial reporting purposes, City of Okoboji has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City. The City has no component units which meet the Government Accounting Standards Board criteria.

Related Organization - The City participates with the City of Arnolds Park in the operation of Central Water System (System), which is organized under the Code of Iowa, Chapter 28E, and provides water system services to the two municipalities and an unrelated regional water system. The System is a component unit of the City of Arnolds Park, Iowa, as determined by criteria specified by the Governmental Accounting Standards Board. The System is operated by the parties through a joint Board of Directors consisting of one member from each city council, or such other individual as that council shall designate, and a third member appointed and approved by a majority vote of the city councils of the municipalities. Water services purchased by the City from the System during the year ended June 30, 2009 totaled \$148,660, approximately 40% of total System revenues.

<u>Jointly Governed Organizations</u> - The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Dickinson County Emergency Management Commission, Dickinson County Sanitary Landfill Commission, Dickinson County Water Quality Committee, and Dickinson County Joint E911 Service Board.

### B. Basis of Presentation

Government-wide Financial Statement - The Statement of Activities and Net Assets - Cash Basis reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### B. Basis of Presentation - Continued

The Statement of Activities and Net Assets - Cash Basis presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net assets* consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets - Cash Basis demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and (2) grants, contributions, and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and the proprietary fund. Major individual governmental funds and the major individual enterprise fund are reported as separate columns in the fund financial statements. There are no governmental funds reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

### Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

The Urban Renewal Tax Increment Fund is used to account for tax increment financing collections and the repayment of tax increment financing indebtedness.

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is utilized to account for all resources used in the acquisition and construction of capital facilities.

### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### B. Basis of Presentation - Continued

The City reports the following major proprietary fund:

The Water Fund accounts for the operation and maintenance of the City's water system.

### C. Measurement Focus and Basis of Accounting

The City of Okoboji maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

# D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2009, disbursements exceeded the amounts budgeted in the debt service function.

### E. Subsequent Events

Management has evaluated subsequent events through September 30, 2009, the date the financial statements were available to be issued.

### 2. CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2009 were entirely covered by Federal depository insurance, or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high-rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; and certain joint investment trusts.

Interest rate risk - The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the City.

### 3. BONDS AND NOTES PAYABLE

Annual debt service requirements to maturity for general obligation and revenue notes and bonds are as follows:

Year Ending June 30,	General Obligation <u>Notes and Bonds</u> Principal Interest		<u>Revenu</u> Principal	<u>ue Notes</u> Interest	<u>Total</u> Principal Interest	
		<u> </u>		**************************************		
2010	\$ 550,000	\$ 171,124	\$ 48,000	\$ 36,390	\$ 598,000	\$ 207,514
2011	515,000	151,297	50,000	34,920	565,000	186,217
2012	460,000	132,627	51,000	33,405	511,000	166,032
2013	370,000	114,931	53,000	31,845	423,000	146,776
2014	330,000	101,356	55,000	30,225	385,000	131,581
2015 - 2019	1,595,000	307,364	300,000	125,100	1,895,000	432,464
2020 - 2024	590,000	75,260	353,000	76,215	943,000	151,475
2025 - 2026			126,195	14,910	<u>126,195</u>	14,910
Total	<u>\$4,410,000</u>	<u>\$1,053,959</u>	<u>\$1,036,195</u>	\$ 383,010	<u>\$5,446,195</u>	<u>\$1,436,969</u>

The Code of Iowa requires principal and interest on general obligation bonds and notes be paid from the Debt Service Fund unless payable from a special revenue fund as noted below.

Certain general obligation bonds and notes were issued for the purpose of defraying a portion of the costs of carrying out projects within the urban renewal district of the City. The bonds and notes are payable solely from the tax increment financing (TIF) receipts generated by increased property values in the City's TIF district and credited to the Special Revenue, Urban Renewal Tax Increment Fund in accordance with Chapter 403.19 of the Code of Iowa. TIF receipts are generally projected to produce 100 percent of the debt service requirements over the life of the bonds. The proceeds of bonds paid from TIF receipts shall be expended only for purposes which are consistent with the plans of the City's urban renewal area. Total principal and interest remaining on the bonds expected to be paid from TIF receipts is \$815,000, payable through June 2020. For the current year, interest paid and total TIF receipts were \$40,557 and \$546,769, respectively.

### Revenue Notes

The City has pledged future water customer receipts, net of specified operating disbursements, to repay \$1,283,000 in water revenue notes issued in October 2008, with \$1,036,199 of proceeds received at June 30, 2009. Proceeds from the notes provided financing for the construction of water main extensions. The notes are payable solely from water customer net receipts and are payable through 2026. Annual principal and interest payments on the notes are expected to require less than 80 percent of net receipts after the full effect of a water rate increase is realized in fiscal year 2010. The total principal and interest remaining to be paid on the notes is \$1,419,205. For the current year, principal and interest paid and total customer net receipts were \$67,056 and \$68,558, respectively.

#### 3. BONDS AND NOTES PAYABLE - Continued

The resolutions providing for the issuance of the revenue notes include the following provisions:

- a. The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- b. Sufficient monthly transfers shall be made to a separate water revenue note sinking account within the Enterprise Fund for the purpose of making the note principal and interest payments when due.

### 4. PENSION AND RETIREMENT BENEFITS

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 4.10% of their annual covered salary, and the City is required to contribute 6.35% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by State statute. The City's contribution to IPERS for the years ended June 30, 2009, 2008, and 2007 were \$27,520, \$26,989, and \$27,344, respectively, equal to the required contributions for each year.

### 5. COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned compensated absences payable to employees at June 30, 2009 is \$21,296, primarily relating to the General Fund. This liability has been computed based on rates of pay as of June 30, 2009.

### 6. RISK MANAGEMENT

The City of Okoboji is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 577 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

#### 6. RISK MANAGEMENT - Continued

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses, and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 200 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The City's annual contributions to the Pool for the year ended June 30, 2009 were \$36,272.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim and \$10,000,000 in aggregate per year. For members requiring specific coverage from \$3,000,000 to \$10,000,000, such excess coverage is also reinsured. Automobile physical damage risks are retained by the Pool up to \$100,000 each occurrence, each location, with excess coverage reinsured by The Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. As of June 30, 2009, settled claims have not exceeded the risk pool or reinsurance company coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100% of its capital contributions; however, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

# 6. RISK MANAGEMENT - Continued

The City of Okoboji also carries commercial insurance purchased from other insurers for coverage associated with workers' compensation and general liability. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### 7. INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2009 is as follows:

<u>Transfer to</u> <u>Transfer from</u> <u>Amount</u>

General Proprietary:

Water <u>\$ 3,000</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

#### 8. LITIGATION

The City is party to routine legal proceedings and litigation arising in the normal course of governmental operations. These legal proceedings are not expected to have a material adverse impact on the City's financial condition.

#### 9. COMMITMENTS AND CONTINGENCIES

At June 30, 2009, the City has entered into a contract for a construction project totaling approximately \$778,000. As of June 30, 2009, costs of approximately \$760,000 have been incurred on the project. The remaining costs of approximately \$18,000 will be paid as work on the project progresses. Construction costs are expected to be financed through State Revolving Fund financing.

The City has also committed to provide funding along with the City of Arnolds Park to Central Water Systems for a plant expansion project. The commitment will be paid as the project progresses from the proceeds of an approximately \$4,400,000 general obligation capital loan note issued in June 2009 through the State Revolving Loan Fund. At June 30, 2009, \$90,370 has been paid to Central Water System, with no note advances from the State Revolving Loan Fund.

The City has also pledged economic development payments to three local non-profit organizations. Annual pledges total \$27,500 for the year ending June 30, 2010 and \$17,500 for the years ending June 30, 2011 and 2012.

In addition, the City has agreed to pay approximately \$338,000 from the Urban Renewal Tax Increment fund to pay a portion of the costs of certain street projects previously completed by the Iowa Department of Transportation (IDOT).

# 10. SUBSEQUENT EVENTS

In July 2009, the City entered into contracts totaling approximately \$1,400,000 for street projects. The contracts will be paid from the proceeds of the \$1,500,000 general obligation bonds issued in June 2009.



### **BUDGETARY COMPARISON SCHEDULE OF**

# RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES - BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS

# AND PROPRIETARY FUND

# REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2009

RECEIPTS:	Governmental Funds <u>Actual</u>	Proprietary Fund <u>Actual</u>
Property tax	\$ 908,324	\$ -
Tax increment financing	546,769	Ψ -
Other city tax	409,698	-
Licenses and permits	15,705	_
Use of money and property	11,201	2,181
Intergovernmental	68,035	· -
Charges for service	11,692	357,970
Miscellaneous	45,262	3,054
TOTAL RECEIPTS	2,016,686	363,205
DISBURSEMENTS:		
Public safety	315,060	-
Public works	237,557	-
Culture and recreation	23,696	-
Community and economic development	192,160	-
General government	343,442	-
Debt service	672,055	-
Capital projects	653,629	-
Business-type activities		1,361,118
TOTAL DISBURSEMENTS	2,437,599	1,361,118
EXCESS (DEFICIENCY) OF RECEIPTS OVER		
(UNDER) DISBURSEMENTS	(420,913)	(997,913)
OTHER FINANCING SOURCES (USES) - NET	1,503,000	1,079,195
EXCESS (DEFICIENCY) OF RECEIPTS AND OTHER FINANCING SOURCES OVER (UNDER) DISBURSEMENTS AND OTHER FINANCING		
SOURCES (USES)	1,082,087	81,282
CASH BALANCES - BEGINNING OF YEAR	1,358,234	67,513
CASH BALANCES - END OF YEAR	\$ 2,440,321	\$ 148,795

	Pudgotod	Final to	
<u>Net</u>	Budgeted /	Final	Net <u>Variance</u>
1401	<u>Original</u>	<u>; mar</u>	<u>variance</u>
\$ 908,324	\$ 925,216	\$ 925,216	\$ (16,892)
546,769	642,000	642,000	(95,231)
409,698	403,218	403,218	6,480
15,705	13,650	13,650	2,055
13,382	8,400	8,400	4,982
68,035	69,864	69,864	(1,829)
369,662	2,590,712	2,590,712	(2,221,050)
 48,316	23,228	23,228	25,088
2,379,891	4,676,288	4,676,288	(2,296,397)
315,060	285,678	355,932	40,872
237,557	247,618	279,308	41,751
23,696	23,100	30,092	6,396
192,160	183,004	214,152	21,992
343,442	365,237	374,681	31,239
672,055	667,799	667,799	(4,256)
653,629	880,000	1,330,908	677,279
 1,361,118	2,572,212	2,706,189	1,345,071
3,798,717	5,224,648	5,959,061	2,160,344
(1,418,826)	(548,360)	(1,282,773)	(136,053)
 2,582,195	550,000	6,448,000	(3,865,805)
1,163,369	1,640	5,165,227	\$ (4,001,858)
 1,425,747	1,268,063	1,268,063	
 2,589,116	\$ 1,269,703	\$ 6,433,290	

# CITY OF OKOBOJI NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING JUNE 30, 2009

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Fund and Proprietary Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$734,413. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2009, disbursements exceeded the amounts budgeted in the debt service function.



# CITY OF OKOBOJI SCHEDULE OF INDEBTEDNESS YEAR ENDED JUNE 30, 2009

Obligation	<u>Date of Issue</u>	Amount Interest <u>Rates</u>	Originally <u>Issued</u>
General Obligation Bonds and Notes:			
General Obligation Capital Loan Notes	June 1, 1999	4.25 - 4.50%	\$ 200,000
General Obligation Bonds Paid from Debt Service Paid from TIF Total	April 1, 2002	3.00 - 4.55%	\$ 850,000
General Obligation Capital Loan Notes	October 1, 2002	1.60 - 3.85%	\$ 350,000
General Obligation Bonds (paid from TIF)	October 1, 2005	3.00 - 3.20%	\$ 705,000
General Obligation Refunding Notes Paid from Debt Service Paid from TIF Total	October 1, 2005	3.00 - 4.35%	\$1,045,000
General Obligation Bonds	May 1, 2007	3.65 - 4.00%	\$1,100,000
General Obligation Capital Loan Notes	April 1, 2008	3.75 - 4.10%	\$ 550,000
General Obligation Capital Loan Notes	June 1, 2009	3.25 - 4.625%	\$1,500,000
Revenue Notes:			
Water Revenue Capital Loan Notes	October 1, 2008	3.00%	<u>\$1,082,195</u>

TOTAL

Balance Beginning <u>of Year</u>	Issued During <u>Year</u>	Redeemed During <u>Year</u>	Balance End <u>of Year</u>	Interest <u>Paid</u>	Interest Due and <u>Unpaid</u>
\$ 20,000		\$ 20,000		<u>\$ 900</u>	
240,000 150,000 390,000		55,000 <u>35,000</u> <u>90,000</u>	\$ 185,000	10,603 6,825 17,428	
190,000		35,000	155,000	6,825	
320,000		190,000	130,000	10,050	
260,000 615,000 875,000		15,000 45,000 60,000	245,000 570,000 815,000 1,000,000	8,956 23,682 32,638 43,995	
550,000		40,000	510,000	25,457	
	<u>\$1,500,000</u>		1,500,000		
	_1,082,195	46,000	1,036,195	21,056	
<u>\$3,445,000</u>	<u>\$2,582,195</u>	<u>\$581,000</u>	<u>\$5,446,195</u>	<u>\$158,349</u>	

# CITY OF OKOBOJI BOND AND NOTE MATURITIES JUNE 30, 2009

	General Obligation Bonds and Notes								
	Capita	al Project	Capital Loan			l Project	Refunding		
	Bonds		Notes		•	onds	Notes		
	Issued 4-1-2002		Issued 10-1-2002		Issued 1	0-1-2005	Issued 10-1-2005		
Year		100000 1 1000							
Ending	Interest		Interest		Interest		Interest		
June 30,	Rate	<u>Amount</u>	<u>Rate</u>	<u>Amount</u>	<u>Rate</u>	<u>Amount</u>	<u>Rate</u>	<u>Amount</u>	
2010	4.35%	\$ 95,000	3.45%	\$ 35,000	3.20	\$130,000	3.35%	\$ 75,000	
2011	4.45	100,000	3.60	40,000			3.45	265,000	
2012	4.55	105,000	3.75	40,000			3.55	45,000	
2013			3.85	40,000			3.65	50,000	
2014							3.75	45,000	
2015							3.85	50,000	
2016							3.95	50,000	
2017							4.05	55,000	
2018							4.15	55,000	
2019							4.25	60,000	
2020							4.35	65,000	
2021									
2022									
2023									
2024									
2025									
2026		-							
TOTALS		\$300,000		<u>\$155,000</u>		<u>\$130,000</u>		<u>\$815,000</u>	

Capital Project Bonds	Capital Loan Notes	Capital Loan Notes	Water Revenue Capital Loan Notes	
<u>Issued 5-1-2007</u>	<u>Issued 4-1-2008</u>	<u>Issued 6-1-2009</u>	<u>Issued 10-1-2008</u>	
Interest Rate Amount	Interest Rate Amount	Interest <u>Rate</u> <u>Amount</u>	Interest <u>Rate</u> <u>Amount</u>	<u>Total</u>
3.70%       \$ 100,000         3.75       5,000         3.80       115,000         3.85       125,000         3.90       125,000         3.95       130,000         3.95       135,000         4.00       145,000	4.005,0004.0055,0004.0060,0004.0060,0003.7565,0003.8565,0004.0080,000	3.25%       \$ 75,000         3.25       100,000         3.25       100,000         3.25       100,000         4.00       100,000         4.00       100,000         4.00       100,000         4.00       100,000         4.00       100,000         4.00       100,000         4.20       100,000         4.375       100,000         4.50       100,000         4.625       125,000	3.00%       \$ 48,000         3.00       50,000         3.00       51,000         3.00       53,000         3.00       55,000         3.00       56,000         3.00       58,000         3.00       60,000         3.00       62,000         3.00       64,000         3.00       66,000         3.00       71,000         3.00       73,000         3.00       75,000         3.00       78,000         3.00       48,195	\$ 598,000 565,000 511,000 423,000 385,000 396,000 403,000 430,000 224,000 231,000 168,000 171,000 173,000 200,000 78,000 48,195
\$1,000,000	<u>\$510,000</u>	<u>\$1,500,000</u>	<u>\$1,036,195</u>	<u>\$5,446,195</u>

# CITY OF OKOBOJI SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION -ALL GOVERNMENTAL FUNDS FOR THE LAST NINE YEARS YEAR ENDED JUNE 30, 2009

		2009	<u>2008</u>	2007		<u>2006</u>
RECEIPTS:						
Property tax	\$	908,324	\$ 875,381	\$ 807,564	\$	778,482
Tax increment financing collections		546,769	471,519	433,158		340,613
Other city tax		409,698	407,692	421,773		373,107
Licenses and permits		15,705	17,581	36,315		7,298
Use of money and property		11,201	11,372	46,095		33,710
Intergovernmental		68,035	70,252	68,342		73,261
Charges for service		11,692	13,040	13,868		11,954
Special assessments		, _	, -	_		-
Miscellaneous		45,262	49,285	77,087		53,910
				 *		
TOTAL	\$	2,016,686	\$ 1,916,122	\$ 1,904,202	\$_	1,672,335
DISBURSEMENTS:						
Operating:						
		215.000	200 020	272 470		075 750
Public safety		315,060	309,038	273,470		275,750
Public works		237,557	319,433	240,756		330,831
Culture and recreation		23,696	25,306	20,341		35,711
Community and economic development		192,160	208,064	193,782		142,225
General government		343,442	366,915	356,488		321,609
Debt service		672,055	604,428	759,187		561,211
Capital projects		653,629	969,634	236,575		1,308,172
TOTAL	\$	2,437,599	\$ 2,802,818	\$ 2,080,599	\$	2,975,509

<u>2005</u> <u>2004</u>		<u>2003</u>		2002	<u>2001</u>		
\$ 741,016 324,043 363,002 9,928 6,661 76,800 16,886 1,856 51,941	\$	670,899 260,566 358,850 16,183 5,552 76,078	\$ 636,218 224,741 366,651 5,454 27,907 95,643 - 45,629 94,044	\$	569,939 134,914 356,348 6,085 43,618 100,099 50,385 101,143	\$	594,359 57,751 325,109 6,004 76,955 104,247 - 84,681 64,293
\$ 1,592,133	\$	1,470,398	\$ 1,496,287	\$	1,362,531	\$	
							***************************************
253,819 443,906 18,345 188,613 370,559 435,825 84,713		216,384 152,108 17,132 150,192 322,433 1,327,440 24,587	 262,643 210,582 63,718 69,250 303,440 403,392 1,063,292		284,300 291,221 73,821 114,000 293,758 297,085 446,219		230,852 267,273 16,575 108,703 235,696 264,238 262,012
\$ 1,795,780	\$	2,210,276	\$ 2,376,317	\$	1,800,404	\$	1,385,349

# WINTHER, STAVE & Co., LLP Certified Public Accountants

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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council City of Okoboji, IA 51355

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the City of Okoboji, lowa, as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon dated September 30, 2009. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City of Okoboji's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies and a deficiency we consider to be a material weakness.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with an other comprehensive basis of accounting such that there is more than a remote likelihood a

misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control. We consider the deficiencies in internal control described in Part I of the accompanying Schedule of Findings to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we believe item I-A-08 is a material weakness.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Okoboji's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2009 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Okoboji's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Okoboji and other parties to whom the City of Okoboji may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Okoboji during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

September 30, 2009

# CITY OF OKOBOJI SCHEDULE OF FINDINGS FOR THE YEAR ENDED JUNE 30, 2009

### Part I: Findings Related to the Financial Statements

### Significant Deficiencies:

I-A-09 Segregation of Duties - One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The cash receipts listing, bank deposits and the posting of the cash receipts to the cash receipts journal are all done by the same person.

<u>Recommendation</u> - We realize with a limited number of office employees, segregation of duties is difficult. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances.

Response - We will consider a review of our control procedures.

<u>Conclusion</u> - Response accepted.

I-B-09 <u>Credit Cards</u> - The City has credit cards for use by various employees while on City business. The City has not adopted a formal policy to regulate the use of credit cards and to establish procedures for the proper accounting of credit card charges.

Recommendation - The City should adopt a formal written policy regulating the use of City credit cards. The policy, at a minimum, should address who controls credit cards, who is authorized to use a credit card and for what purposes, as well as the types of supporting documentation required to substantiate charges.

<u>Response</u> - We presently have unwritten guidelines. However, we have not established a formal written policy detailing specifics on the use of City credit cards. We will review procedures and guidelines and establish a written policy.

Conclusion - Response accepted.

### **Instances of Noncompliance:**

No matters were noted.

# CITY OF OKOBOJI SCHEDULE OF FINDINGS - Continued FOR THE YEAR ENDED JUNE 30, 2009

## Part II: Other Findings Related to Required Statutory Reporting

II-A-09 Certified Budget - Disbursements during the year ended June 30, 2009 exceeded the amounts budgeted in the debt service function. Chapter 384.20 of the Code of Iowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.

Recommendation - The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response - The budget will be amended in the future, if applicable.

<u>Conclusion</u> - Response accepted.

- II-B-09 Questionable Disbursements We noted no expenditures that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- II-C-09 <u>Travel Expense</u> No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- II-D-09 <u>Business Transactions</u> No business transactions between the City and City officials or employees were noted.
- II-E-09 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- II-F-09 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
- II-G-09 <u>Deposits and Investments</u> We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.
- II-H-09 Revenue Notes No instances of non-compliance with the revenue note resolutions were noted.